



**DATA-POP**  
ALLIANCE



**MIT**  
Connection  
Science



**Universitat**  
**Pompeu Fabra**  
*Barcelona*

# **LEVERAGING BIG DATA AND “HUMAN AI” FOR INNOVATION AND DEVELOPMENT IN LATIN AMERICA AND THE CARIBBEAN**

**Emmanuel Letouzé, PhD**

Director and co-Founder, Data-Pop Alliance

Marie Curie Fellow, Universitat Pompeu Fabra Barcelona

Fellow, MIT Connection Science, Visiting Scientist, Harvard Humanitarian Initiative

Co-Founder, OPAL Project

September 20, 2021

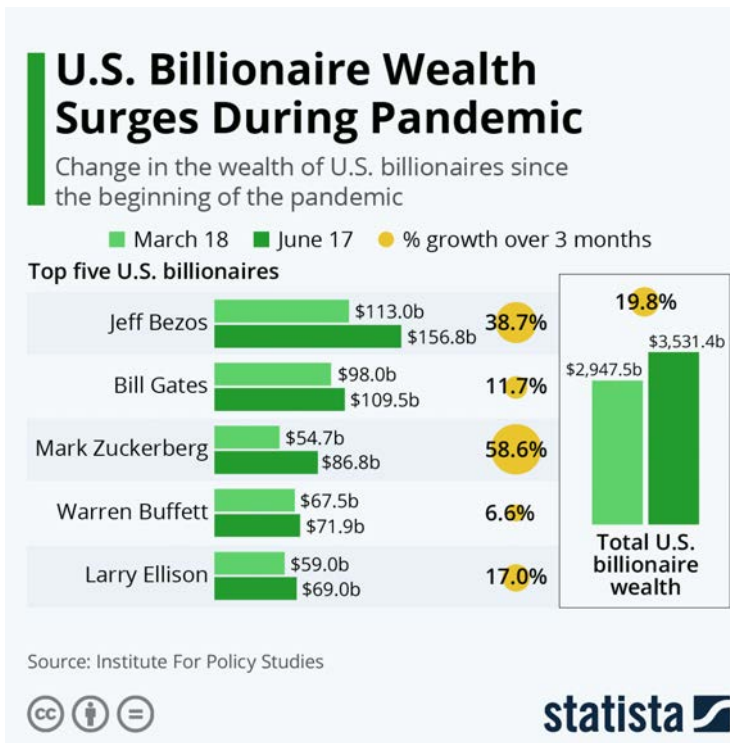
Programme “Blockchain and Data Analytics for digital industries”

# COVID exposed and exacerbated longstanding fault lines. As we enter the 2<sup>nd</sup> decade of the “4<sup>th</sup> IR”, with rising inequalities, anxiety, distrust, fears, *will Big Data and AI help or hurt?*



THE WORLD'S RICHEST 1% HAVE MORE THAN TWICE AS MUCH WEALTH AS 6.9 BILLION PEOPLE.

Source: Oxfam 2020

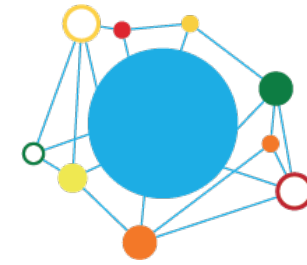


Location Data Says It All: Staying at Home During Coronavirus Is a Luxury

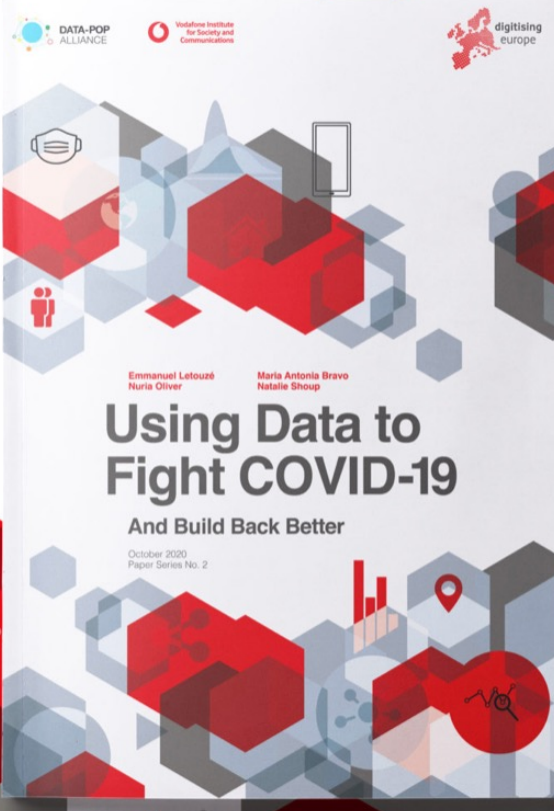




**Vodafone Institute  
for Society  
and Communications**



**DATA-POP  
ALLIANCE**



**Social media companies and social platforms have a duty to the public to provide safeguards from theories that weaken trust in their governments and in science.**

Similarly, it is clear that more advanced initiatives leveraging digital data and technology that are at the core of this paper—such as contact tracing applications or “hotspot” detection algorithms—can and must play a role in fighting the pandemic. But these digital “solutions” are not, as the saying goes, “silver bullets” that will solve our “human-made” problems by themselves. We are once again experiencing the very real risk of jumping to “technological solutionism” without understanding and addressing the key implications—technological and scientific, political, economic, ethical—of new data and technology.

Fundamentally, this crisis ought to be a moment in our lifetimes when we reassess our ways of life, our incentives, our priorities, and push for real change with some of the most powerful tools available: data and technology. We should use this crisis as a testbed and catalyst for how data and technology could help us set and achieve humane societal objectives, as underpinned by the GDPR and other frameworks—and not just serve the interests of surveillance agencies and large corporations. **This paper therefore explores how data can help fight COVID-19 and how COVID-19 also provides an opportunity to better use data to build back better.**

**To realise this vision, four elements appear to be key:**

**One is context:** we need to have a thorough understanding of the goals, implications and the impact on citizens and society of decisions in the longer term (from a scientific/technology, economic/commercial, social, political, legal and ethical point of view). It is also important to understand the different technologies being designed and used for real response, as well as the parameters and risks, benefits, limitations and impact of each. Furthermore, it is crucial to be mindful of the fact that not all responses can or must be digital, and that not all people will be able to access digital solutions. This means that solutions have to be thought in a holistic way so that everyone is included.

**Another is education:** citizens should be provided with clear, precise, under-

standable information. Huge amounts of data and this information are being produced about and around the pandemic, which makes it difficult for the non-expert to discern the difference between fact, hearsay and everything in between, which feed on and fuel political polarisation. Social media companies and social platforms have a duty to the public to provide safeguards from theories that weaken trust in their governments and in science. Beyond citizens, the COVID-19 pandemic has brought to light the evident lack of data and digital literacy among many public officials and decision makers, with potentially devastating consequences. Education and the long-term cultivation of a diverse set of experts in relevant areas—such as data science, epidemiology, anthropology, computer science, immunology, public health, economy and sociology—with public administration must be ensured to assist in more evidence and knowledge-driven decision making. These collaborations of a diverse set of experts need to analyse the incentives and constraints of participants and work together to accomplish beneficial outcomes for all parties.

**A third one is evidently high-quality data:** In full “better future” systems to both fight the pandemic and build back better, data are one of the most powerful tools at our disposal. Data must be allowed to be shared and analysed in privacy-preserving, interpretable manner. Decision makers and citizens should be both informed and involved in what data are being collected and how what they represent, how and why they are stored and potentially shared in real or transformed forms. Data regulators and consumers have a key role to play in ensuring appropriate safeguards with regards to privacy, consent and inclusion of data subjects, and to help navigate the trade-offs between emergency situations and long-term conditions.

**A fourth one is communication and trust:** a privacy-sensitive society requires transparency and confidence in the use of the data collected. Honesty and transparency are key to building trust. In addition to competence (i.e. efficiently carrying out the task at hand) and reliability (i.e. competence sustained over time), the current situation has been enlightening to different stakeholders, showing that even though data could be the solution to some realities, there are many different groups that are inevitably less connected and therefore not accounted for. This reality means that data and technology may have contributed to spreading—just as much as to curbing—the pandemic, and the fact must be acknowledged, communicated and addressed. What can and cannot be achieved by these technologies must be communicated transparently so that citizens and societies can effectively use and



**DATA-POP  
ALLIANCE**



**Vodafone Institute  
for Society and  
Communications**

**“The COVID-19 pandemic offers us a tremendous opportunity to leverage technology and data for positive social change. An opportunity that we cannot afford to miss. The time is now.”**

**Emmanuel Letouzé, PhD  
Director and Co-Founder  
Data-Pop Alliance**



# [How] Can Big Data and AI both monitoring *and* promoting the SDGs and human development?

DATA-POP ALLIANCE  
WORKING NOTE

**Reflections on Big Data & the Sustainable Development Goals:**  
Measuring & Achieving Development Progress in the Big Data Era

INPUT TO THE BIG DATA AND SDGS CHAPTER OF THE 2015 GLOBAL SUSTAINABLE DEVELOPMENT REPORT

February 2015

## “Big Data and Artificial Intelligence for Measurement and Evaluation of Human Development”

Emmanuel Letouzé, PhD

With contributions from Julián Riveros Clavijo, Maria Antonia Bravo and Magdalena Arbeláez Tobón

**Background Paper to the 2019 Human Development Report on Inequalities**



**DATA-POP**  
ALLIANCE

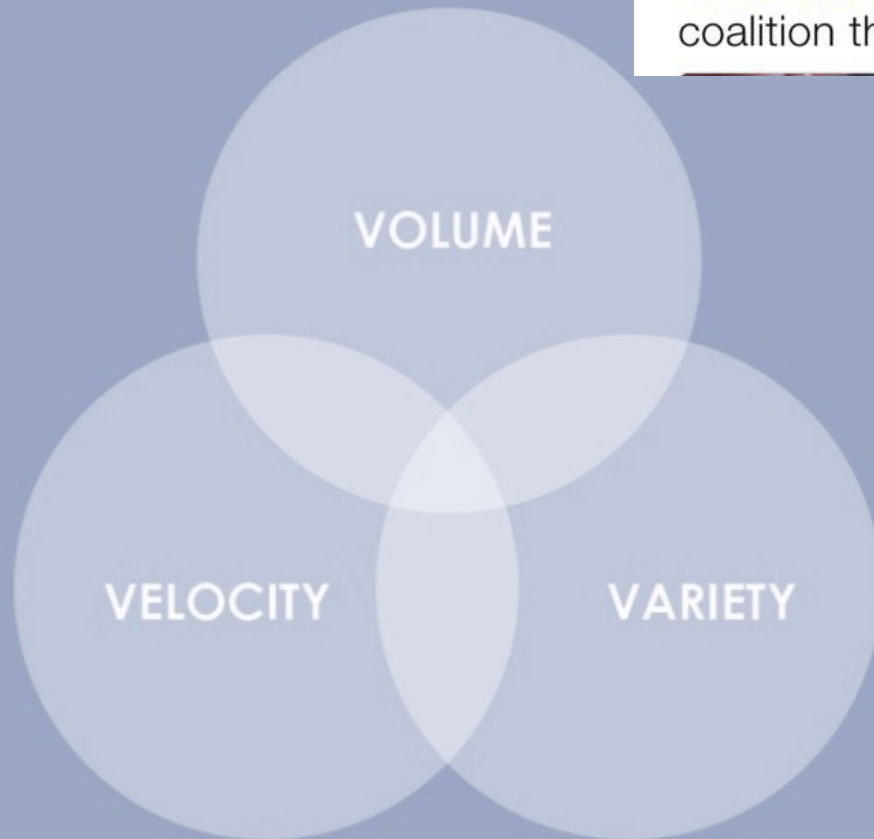
Human Development  
Report 2019



**Beyond income, beyond averages, beyond today:**  
Inequalities in human development in the 21st century

# 2010-2015 and since : From big data to Big Data

## EVOLUTION OF THE DEFINITION OF BIG DATA



*circa 2010: the 3 V's of Big Data*



MIT Media Lab  
@medialab

Following

“Big data [is] an ecosystem,” says @ManuLetouze of @datapopalliance, a global coalition that includes the @medialab



*now: the 3 C's of Big Data*

# What would it look like and take to use 'AI' as both an *inspiration* and an *instrument* to build better future societies? Sandy Pentland's vision of a Human AI

## TOWARDS A HUMAN ARTICIAL INTELLIGENCE FOR HUMAN DEVELOPMENT

Emmanuel Letouzé<sup>1</sup>, Alex Pentland<sup>2</sup>

<sup>1</sup>Data-Pop Alliance, MIT Media Lab, and OPAL, <sup>2</sup>MIT and Data-Pop Alliance, and OPAL



**Abstract** – *This paper discusses the possibility of applying the key principles and tools of current artificial intelligence (AI) to design future human systems in ways that could make them more efficient, fair, responsive, and inclusive.*

<http://datapopalliance.org/wp-content/uploads/2019/02/HumanAIITU2018-15.pdf>

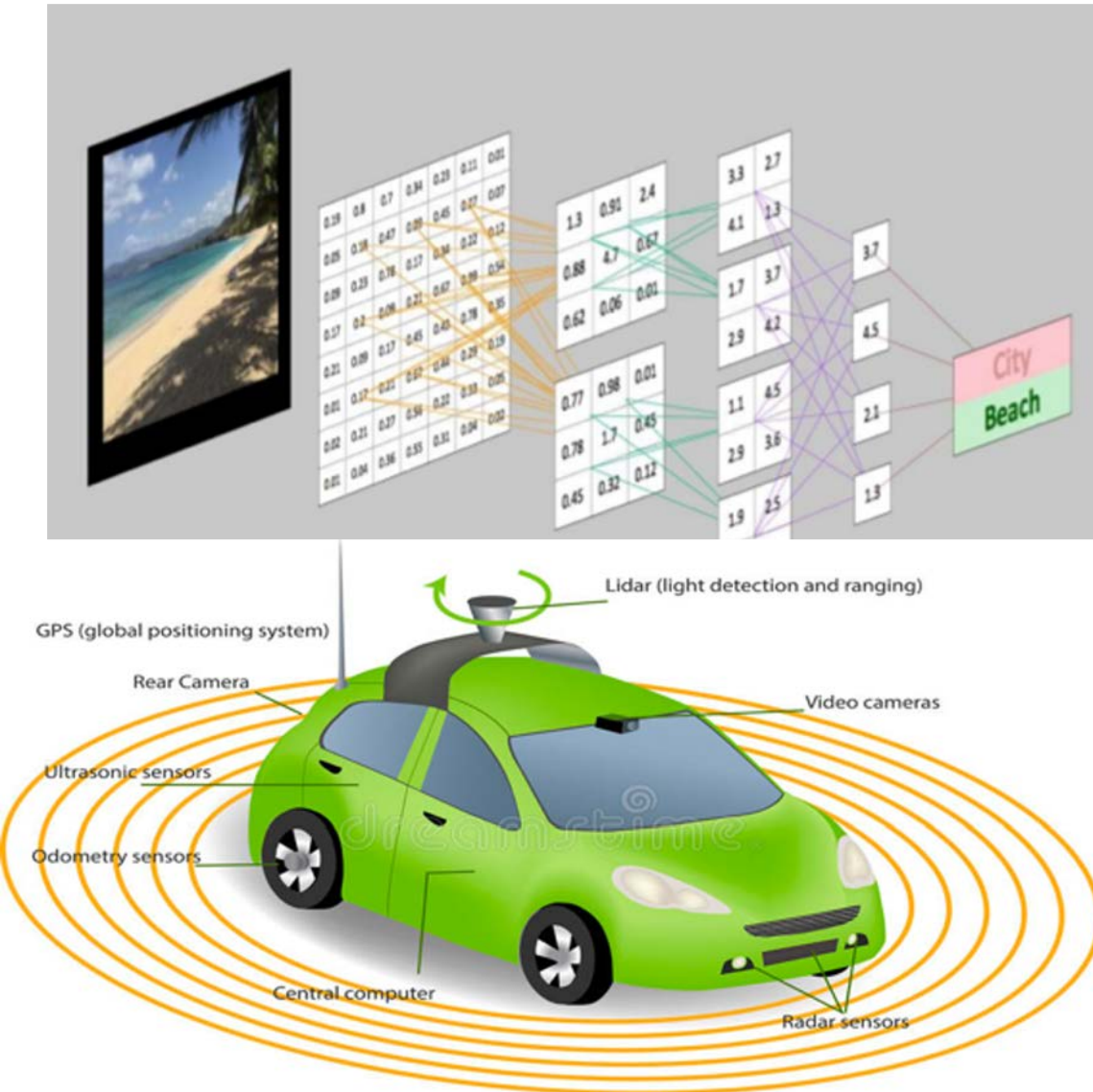


← Today this looks crazy to us!

Tomorrow this will look crazy to our kids? →

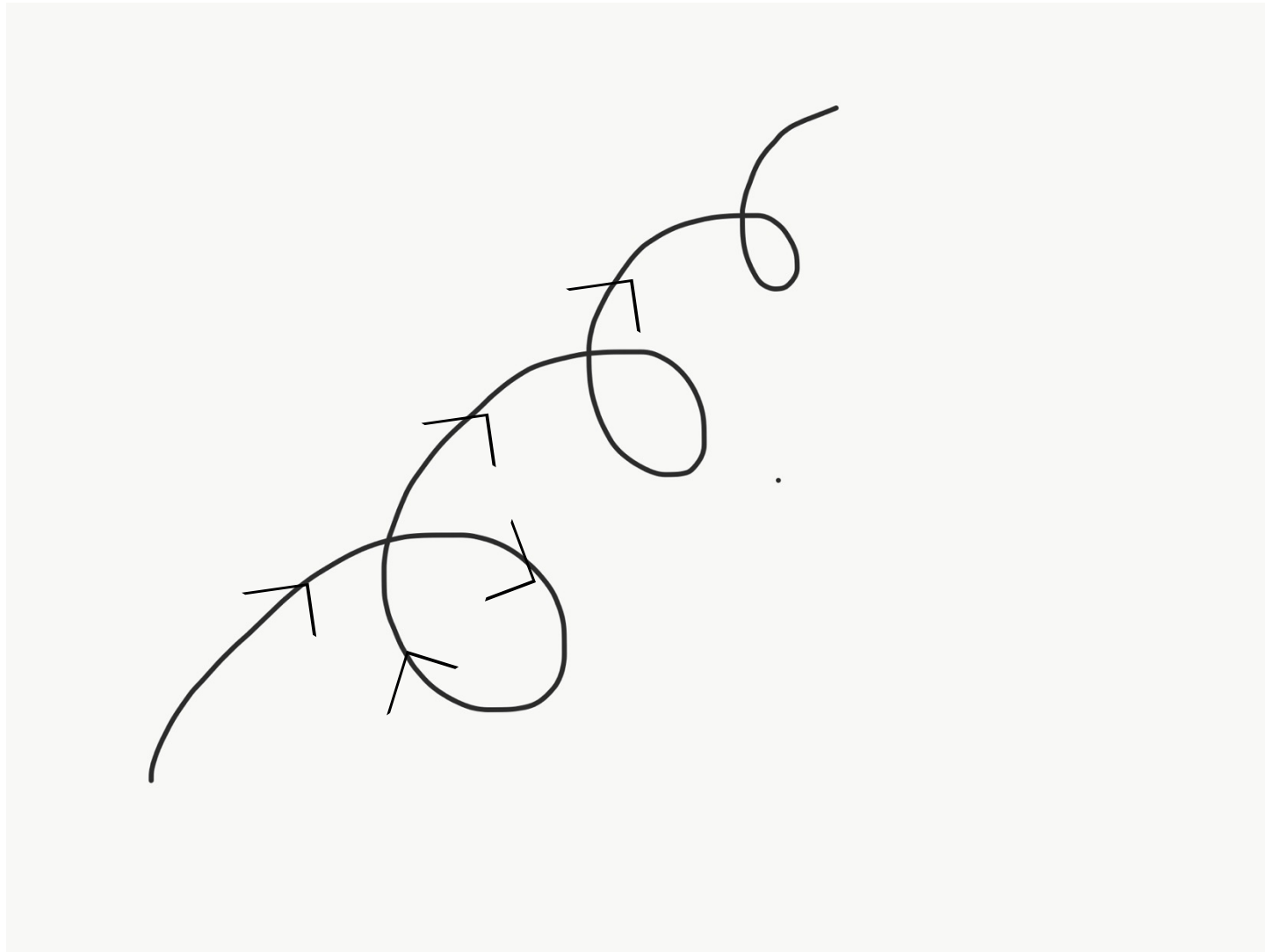


# With AI—new data and tools—machines are learning. Could we learn from and with them?

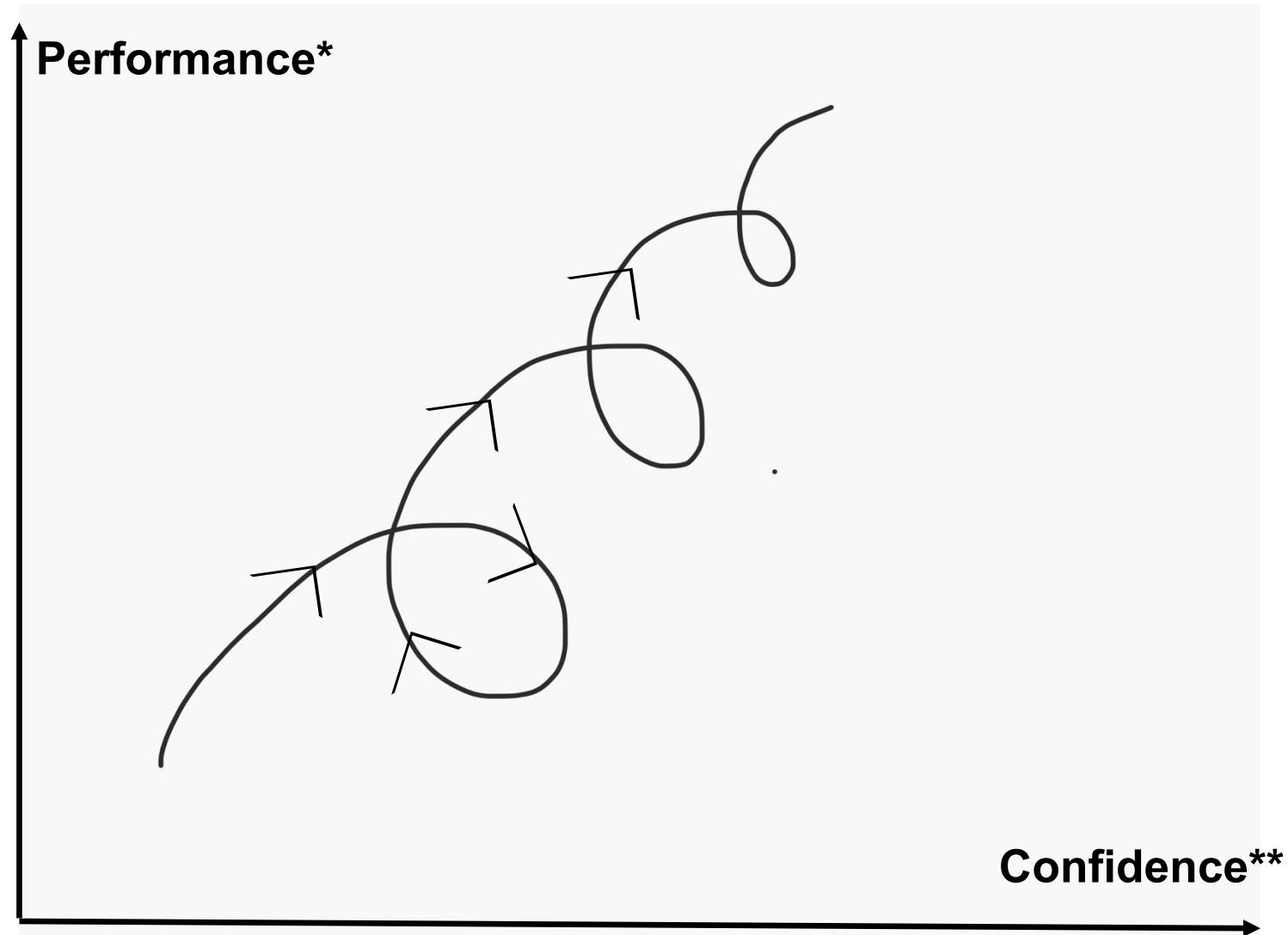


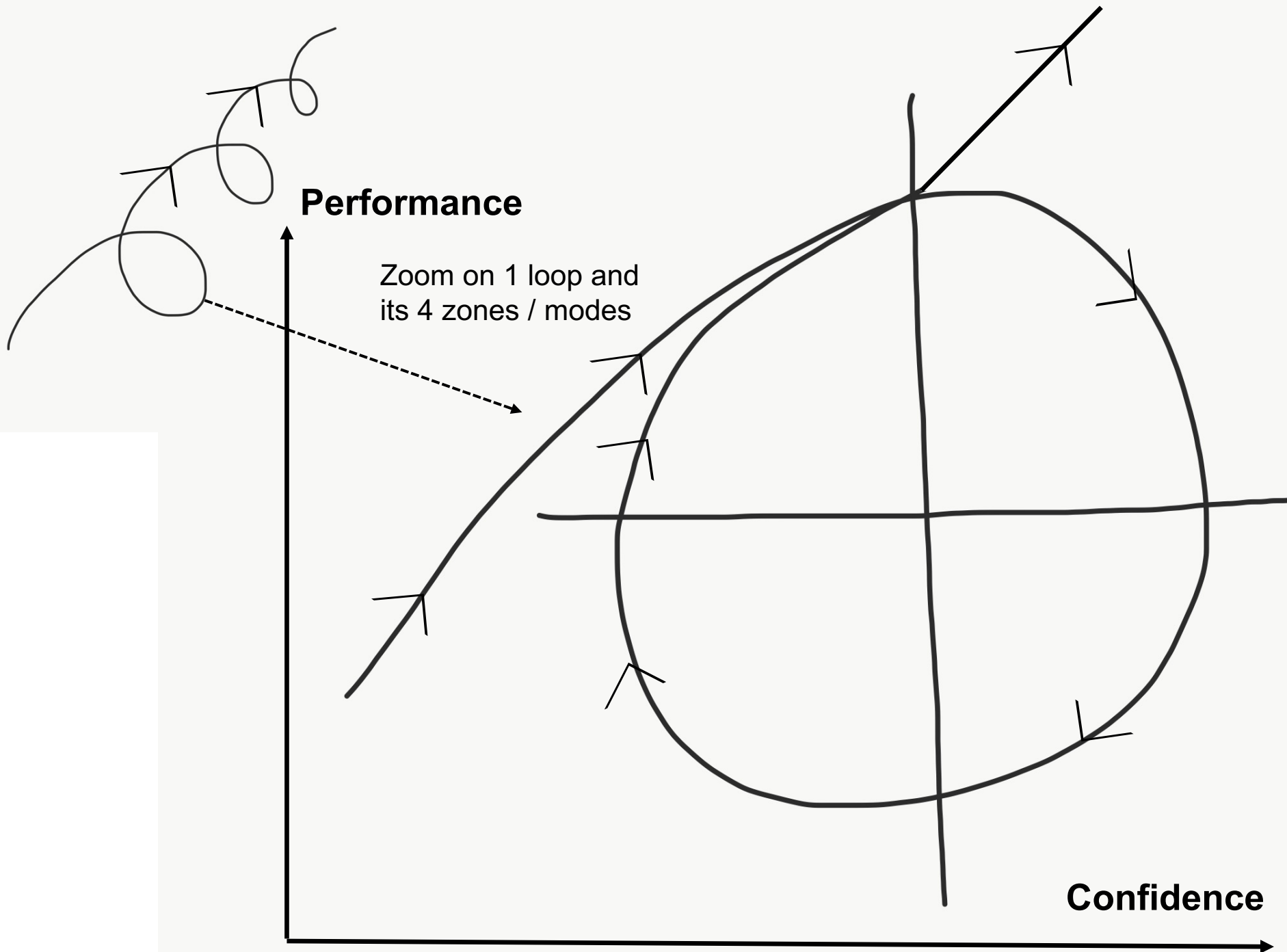
1. AI is at least **60+ years old**. It is still **pretty stupid**. We are far from **general AI**
2. The key novelty is of course **new DATA!** (+ new tools; deep learning).
3. The “good magic” of AI magic is the **credit assignment function**==“**What determines success vs failure?**” “**What should I do more of?**”
4. And **humans must remain in control**; “in the loop”

**Human development, progress, innovation... do not happen linearly but via a series of "learning loops"**



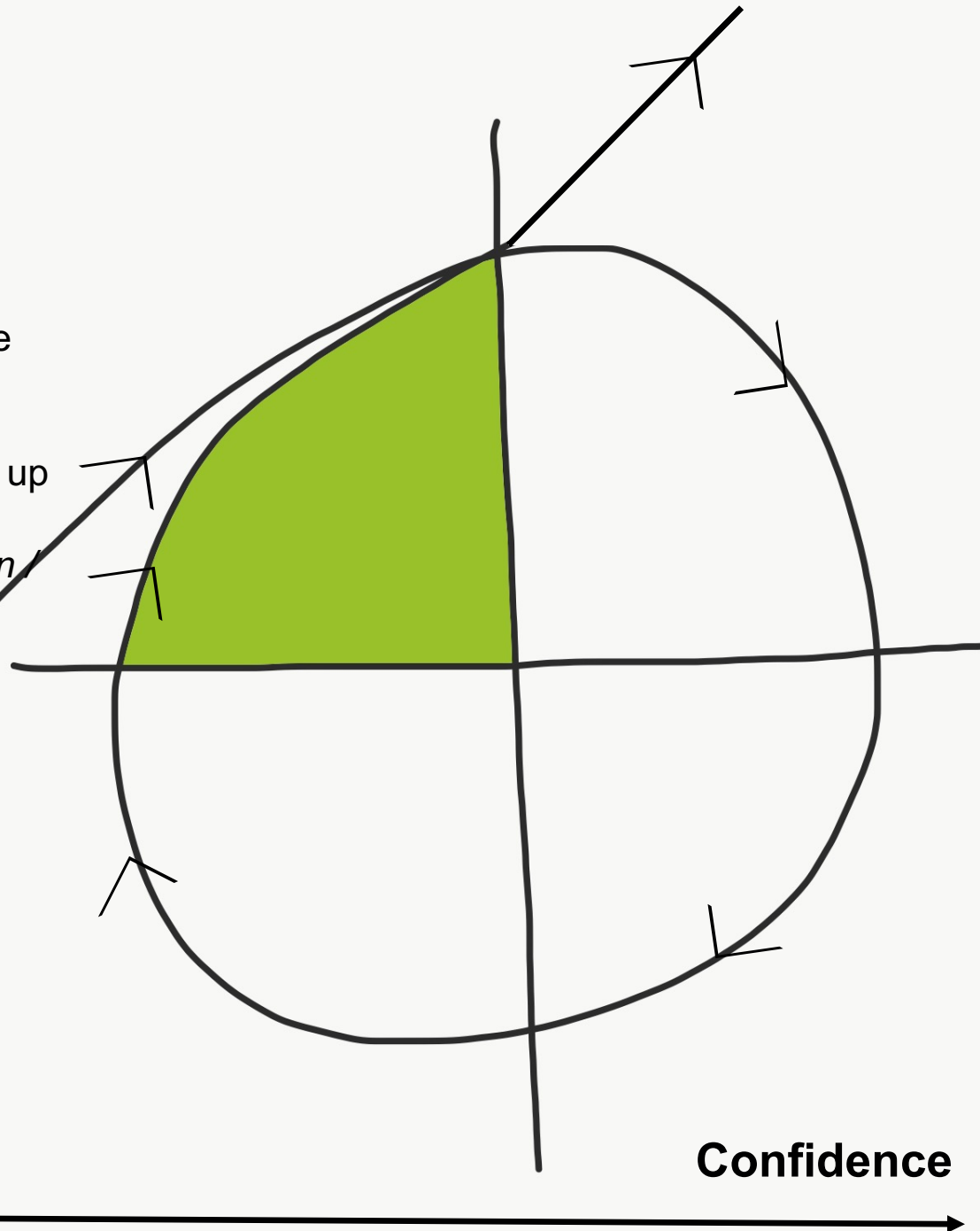
**This process can be drawn and thought about as a  
function of confidence**

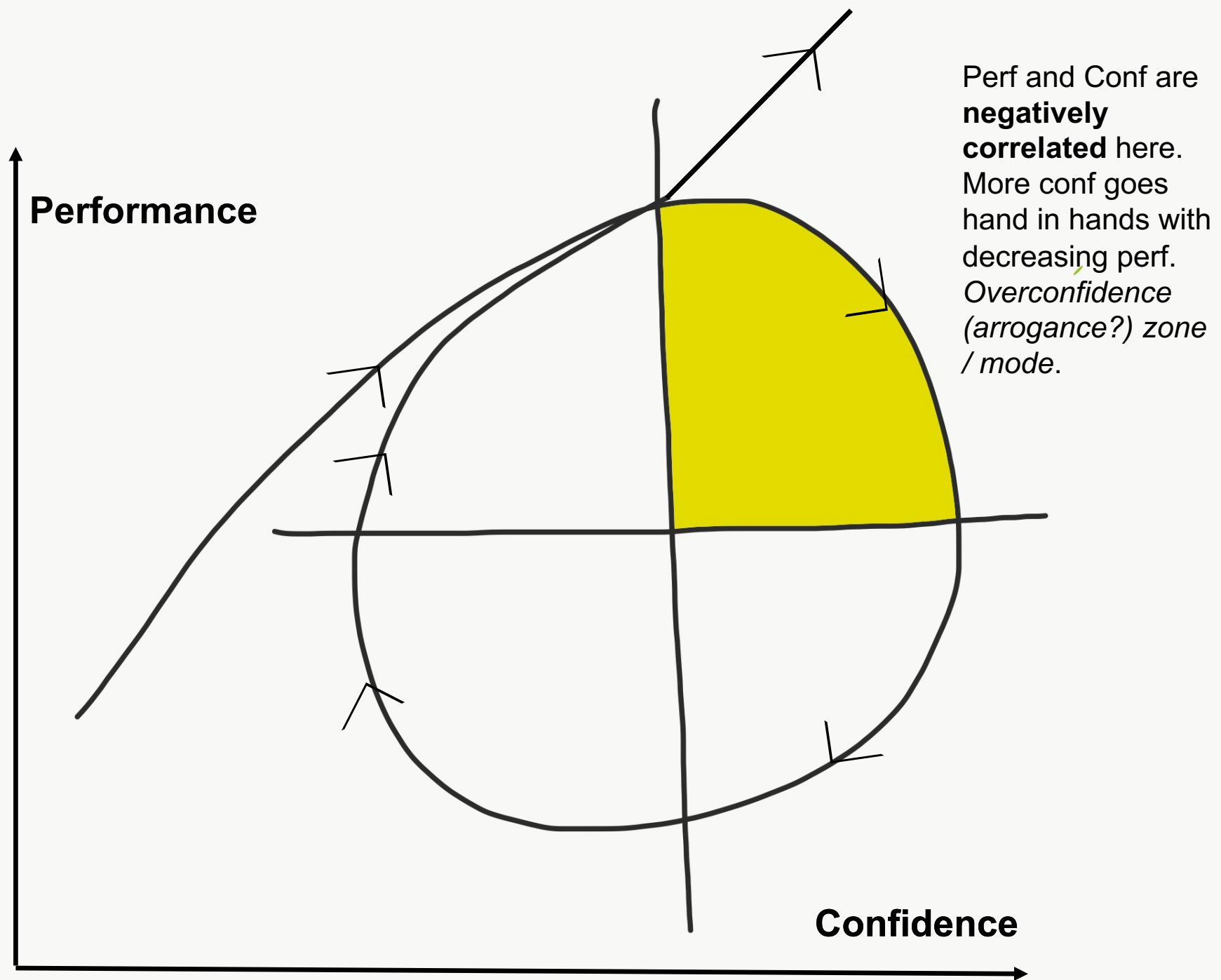


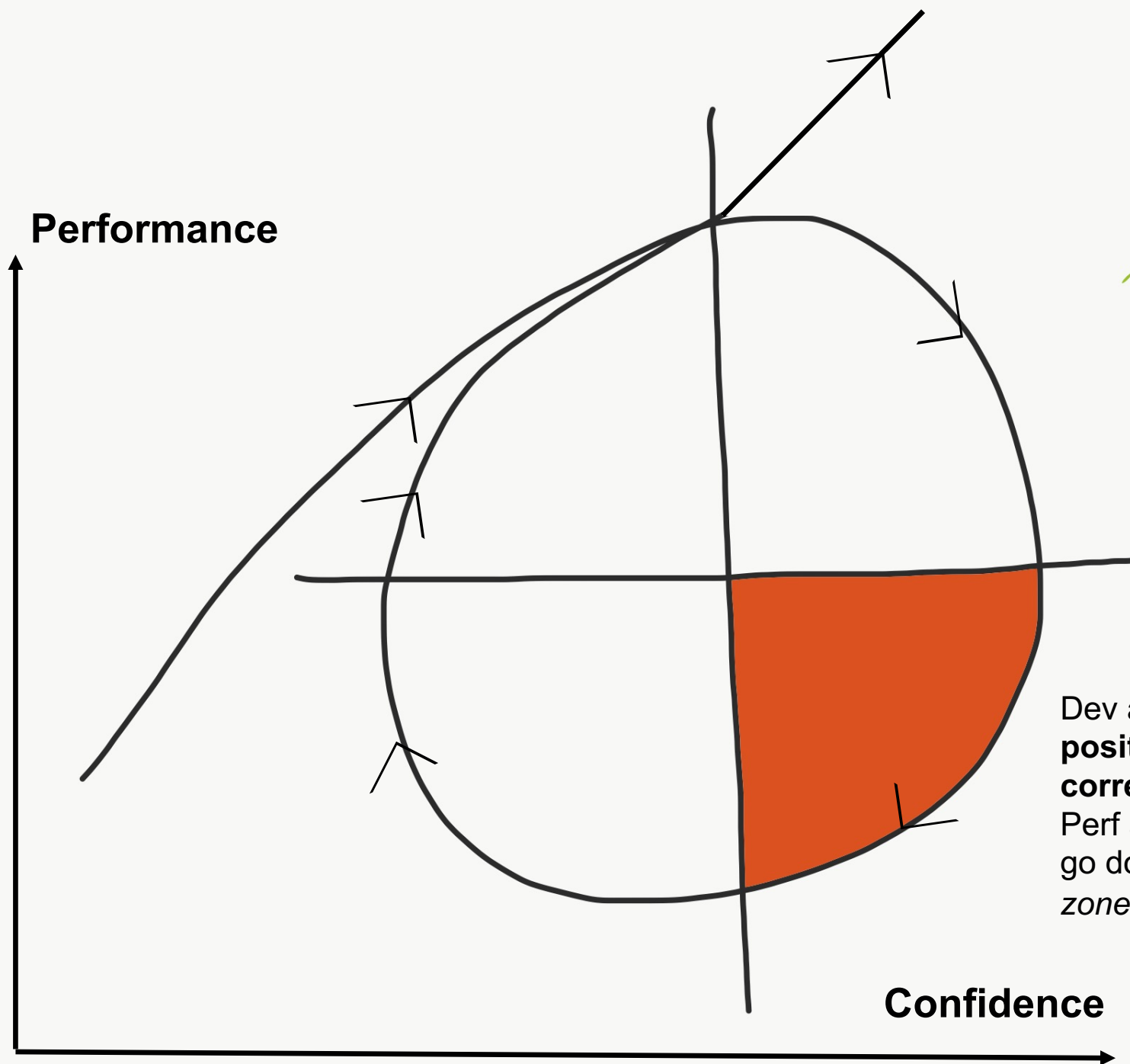


## Performance

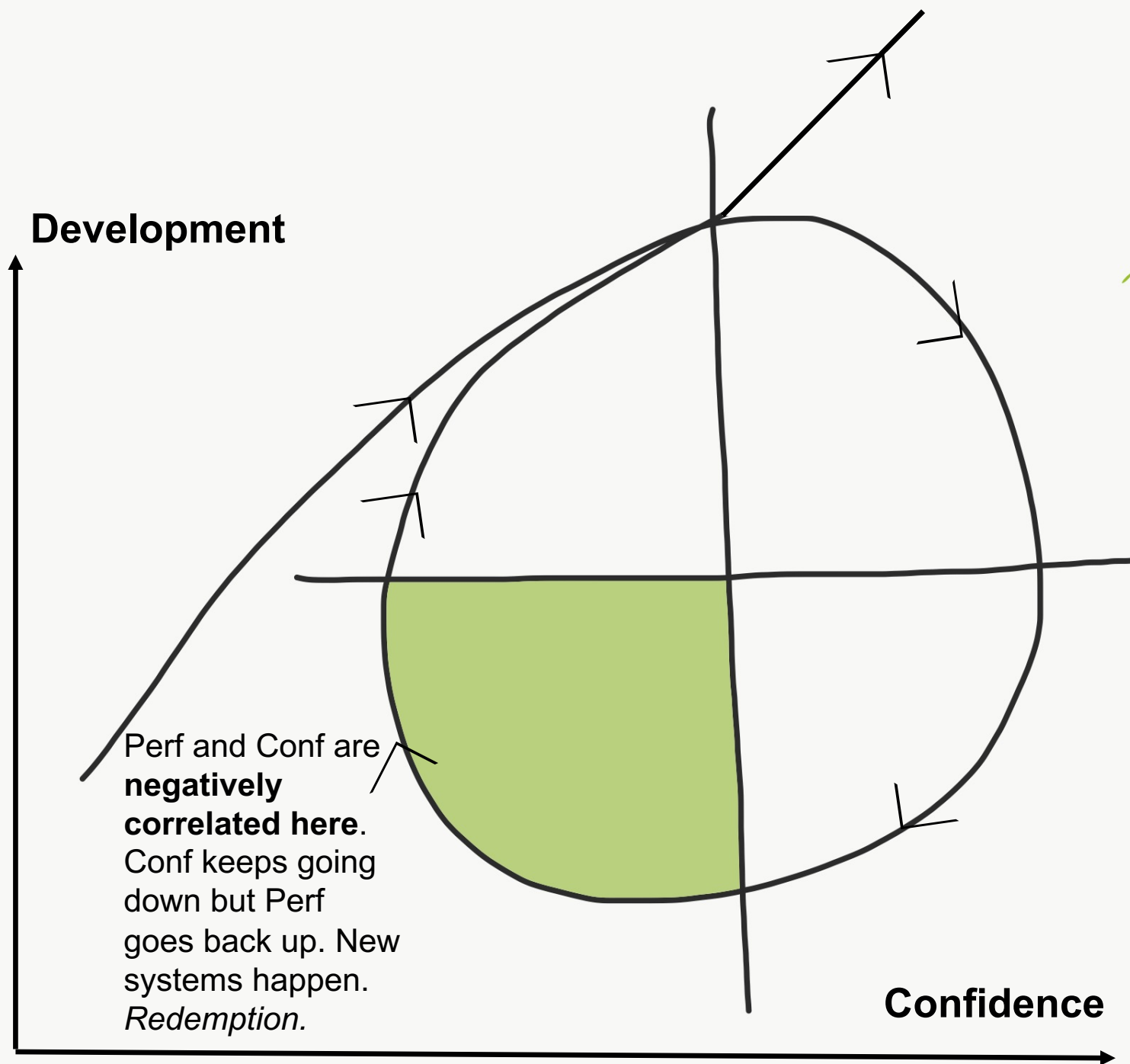
Perf and Conf are **positively correlated** here. Confidence goes up and Perf goes up too. *Consolidation mode.*

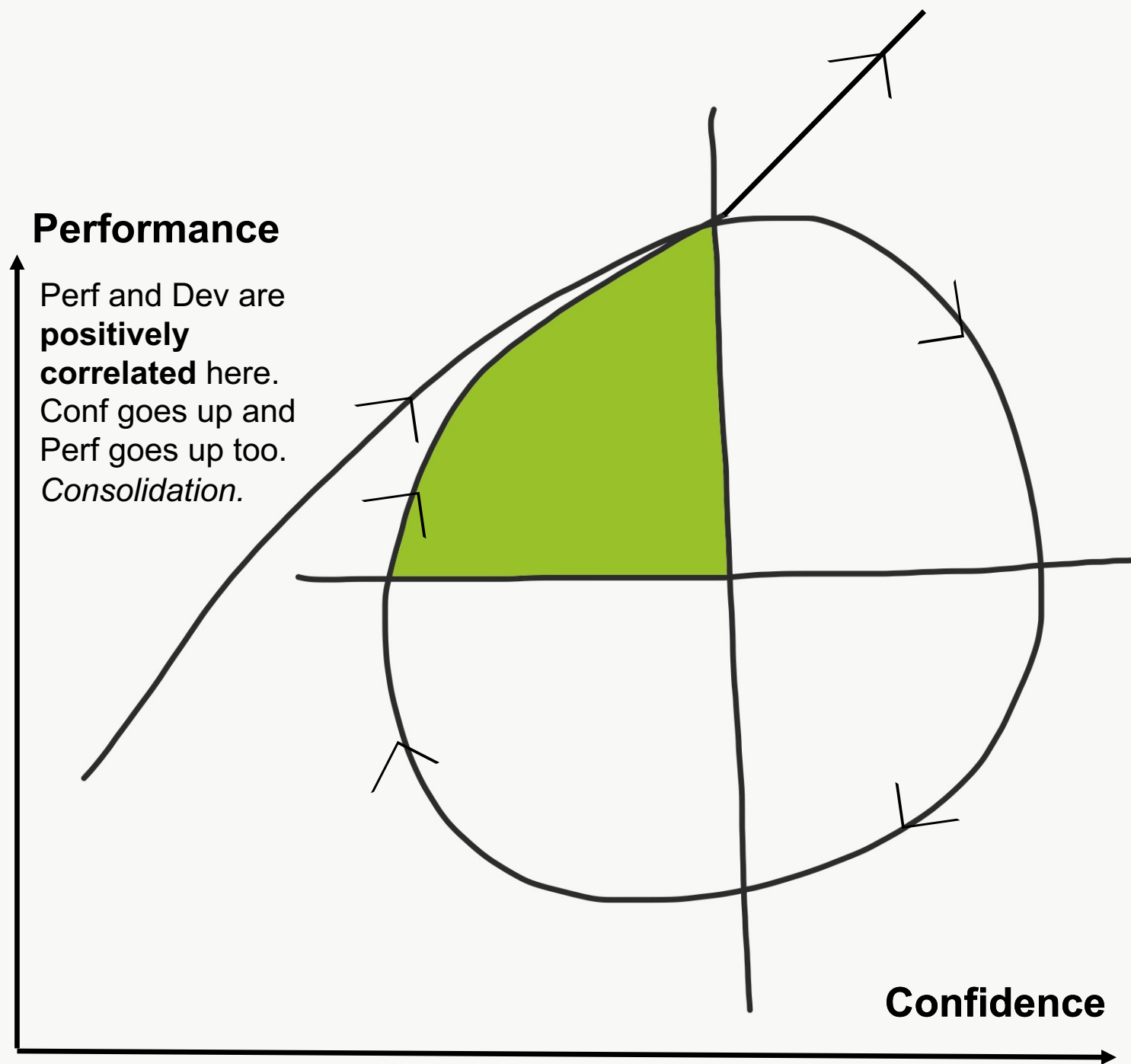






Dev and Perf are **positively correlated** here. Perf and dev both go down. *Crisis zone / mode.*



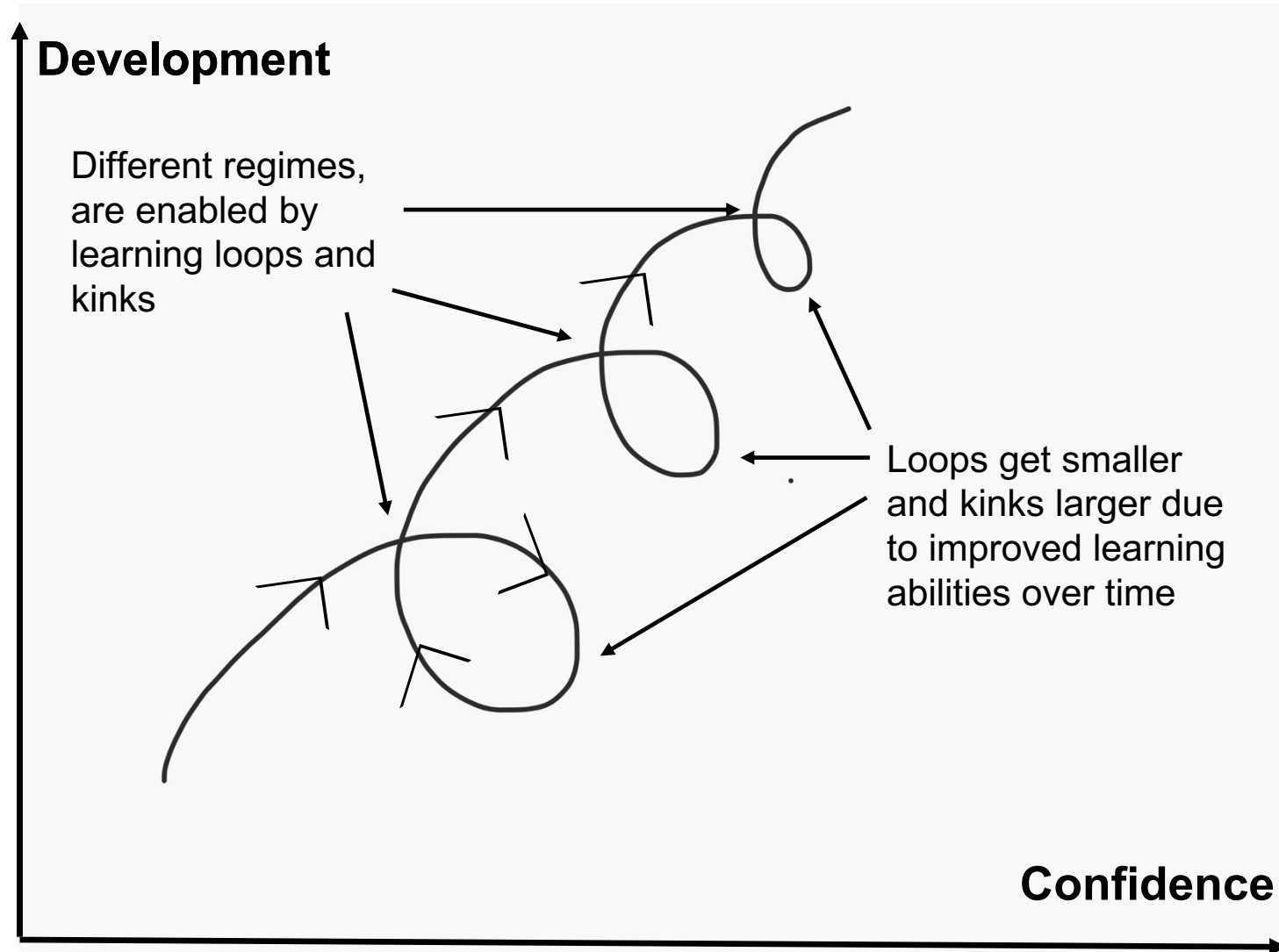


## Performance

Perf and Dev are **positively correlated** here. Conf goes up and Perf goes up too. *Consolidation.*

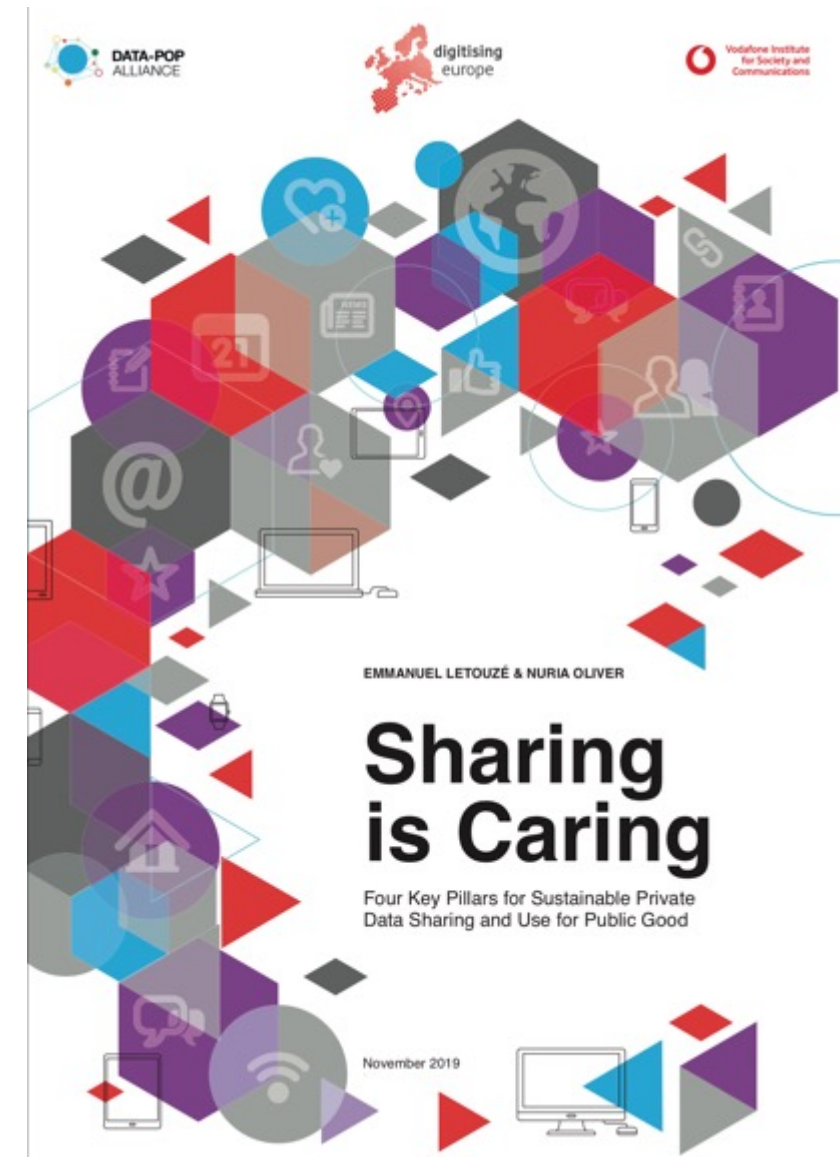
Confidence

# A few more observations about this system...

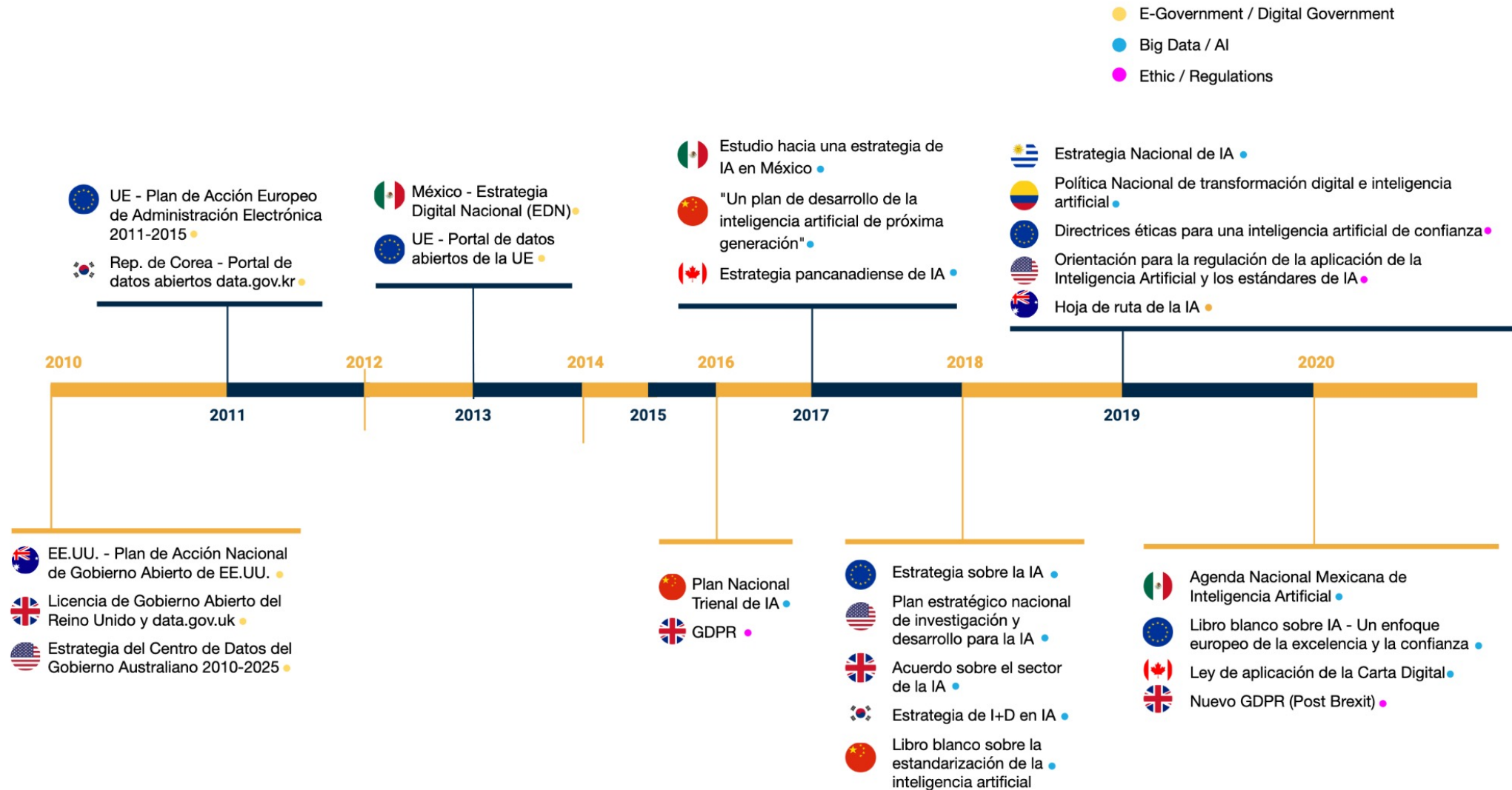


# Main hurdles, risks and requirements on the path to a “Human AI for Human Development”

1. Political: weak incentives **economic and political elites** who benefit from status quo (even or especially as they want to be “do-gooders” :)
2. Sociological / psychological: distrust, disdain, echo chambers, alternative facts, that **hamper cooperation, consensus, compromise** when it is **already so hard to change people’s minds and habits...**
3. Scientific / technical: lack of systemic and safe **data access**, connections, capacities...
4. Ethical / legal: can become “**Orwellian**”, **tech-and-elite centric, intrusive**, all-too-prescriptive, self-perpetuating...
5. Commercial: where is the \$\$\$\$?



# Many countries have started developing and implementing various national strategies, including in LAC



**In 2017-19, DPA worked with DNP and iNNPULSA on  
Colombia's 1<sup>st</sup> Big Data Strategy**

# Estrategia Nacional de Big Data para Colombia

National Big Data Strategy for Colombia



<https://datapopalliance.org/colombia-big-data-strategy/>



## Documento 1: Estado del arte y análisis comparativo de estrategias nacionales de Big Data

### Document 1: State of affairs and comparative analysis of national Big Data Strategies

*This study provides an analysis of the main characteristics of the existing government strategies related to Big Data, while clarifying the operational concept of Big Data used throughout this project.*

[Descargar](#)



## Documento 2: Buenas prácticas sobre cómo los gobiernos pueden implementar una estrategia para estimular el ecosistema de negocios Big Data

### Document 2: Best practices on how governments can implement a strategy to stimulate the Big Data business ecosystem

*This study provides an analysis of levers and channels - from tax incentives to regulatory guidelines, legal frameworks to fiscal interventions - through which a modern government such as Colombia can stimulate this sector and its contribution to the country's economy.*

[Descargar](#)



## Documento 5: Propuesta de plan de implementación de la estrategia de Big Data para el Estado

### Document 5: Implementation plan proposal for the Big Data Strategy of the State

*This paper has four main objectives: 1) to strengthen the Big Data ecosystem in the country; 2) to develop new analytical capacities for the greater use and production of better quality information; 3) to foment the digital economy, and 4) to promote the adaptation of Artificial Intelligence solutions in public administration.*

[Descargar](#)



## Documento 6: Impacto económico y social de la implementación de la estrategia

### Document 6: Economic and social impact of implementing the strategy

*This study focuses on the potential economic and social benefits in the different areas of the Big Data ecosystem. The first part of the document discusses the limits and benefits of the Big Data ecosystem, as well as how to measure the value it generates. The second part has the objective of relating the potential economic and social benefits of the Big Data ecosystem with the proposed strategy.*

[Descargar](#)



## Documento 3: Diagnóstico de la situación actual de Colombia estructurado alrededor de las seis dimensiones

### Document 3: Analysis and diagnostic of the current situation in Colombia structured around six dimensions

*This study is framed around six specific dimensions, including: (1) current state of the normative and ethical framework, (2) organizational and institutional dimensions, (3) physical infrastructure (technology), (4) data architecture, (5) human capital and data culture, and (6) investments related to the use of data.*

[Descargar](#)



## Documento 4: Recomendaciones e insumos para la definición de una estrategia nacional de Big Data

### Document 4: Recommendations and inputs for the definition of a national Big Data strategy

*This paper provides a series of recommendations and inputs for the definition of the Big Data strategy for the Colombian Government. It aims to provide short, medium and long term actions that will enable the government to overcome the technical, social and human capital challenges that currently exist with regards to data and Big Data.*

[Descargar](#)



## Documento 7: Proyecto piloto de analítica de datos - Supervivencia empresarial

### Document 7: Pilot project of data analysis - Business survival

*This document describes the data analysis process of the pilot developed by EY Soluciones Empresariales, who mainly used Survival Analytics to create a predictive and diagnostic data analysis model of the determinant factors for the survival and exportation of Colombian businesses.*

[Descargar](#)



## Documento 8: Proyecto piloto de analítica de datos - Detección de anomalías en el SISBEN y movilidad

### Document 8: Pilot Project of data analysis - Detection of anomalies in the SISBEN and mobility

*This paper describes the results of the pilot project, the data and methodologies used as well as the challenges and obstacles found during the process. It is divided in the four stages of the project: problem analysis, data exploration, machine learning techniques, and model evaluation.*

[Descargar](#)



## Documento 9: Definición de la estrategia de Big Data para el estado colombiano y para el desarrollo de la industria de Big Data en Colombia

### *Document 9: Definition of the Big Data strategy for the Colombian state and for the development of the Big Data industry in Colombia*

*This document includes the recommendations and guidelines for how the Colombian government can advance data analysis projects, providing a Big Data model for those who seek to resolve, analyze, and understand at a greater granularity the problems of public management through data. The objective is to guide the reader through the different sections and variables that have to be taken into account to formulate a public management project that positively impacts the public policies with data.*

Descargar

**Now, DPA and the Spanish cooperation agency AECID are collaborating on a study on the topic in LAC, including AI and focusing on 5 countries, but covering the region**

## **Big Data para el desarrollo sostenible en Latinoamérica y el Caribe**



**21 Julio 2021**



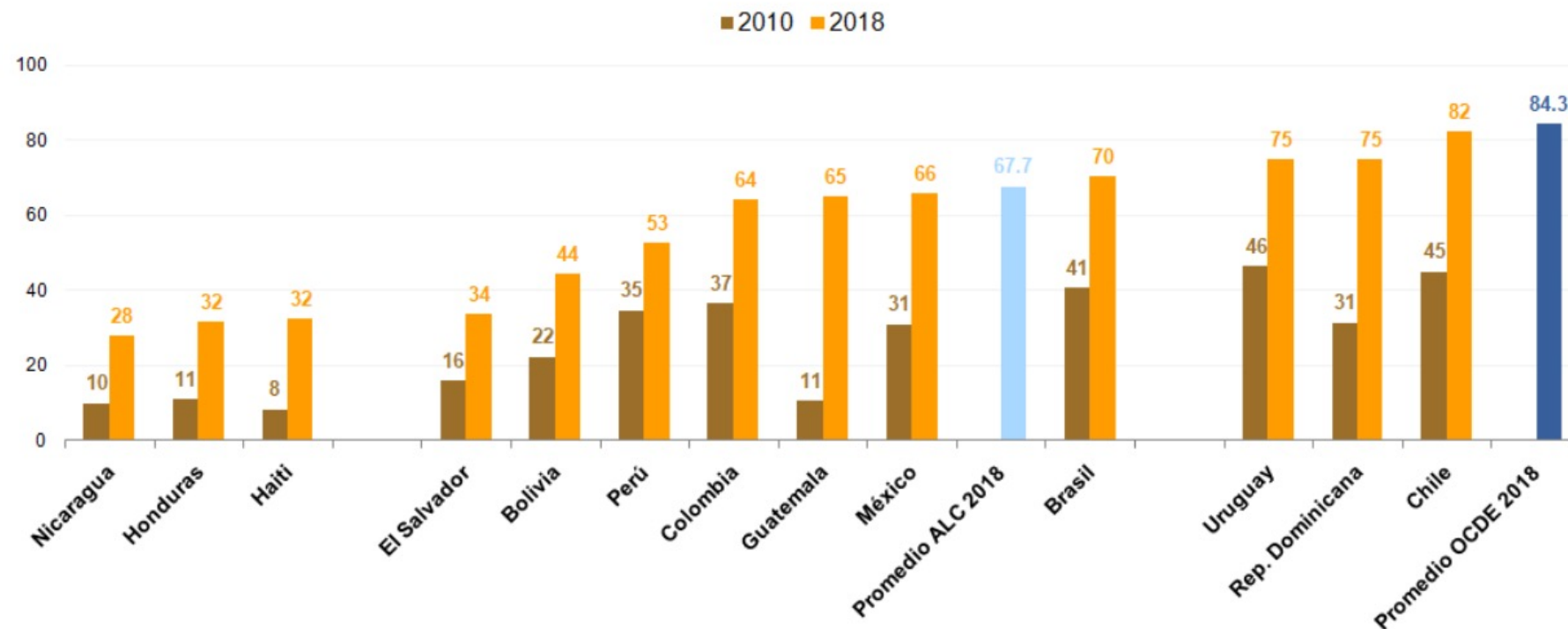
**DATA-POP  
ALLIANCE**



**aecid**  
Agencia Española  
de Cooperación  
Internacional  
para el Desarrollo

# LAC countries vary quite a bit in their level of digitalization and readiness...

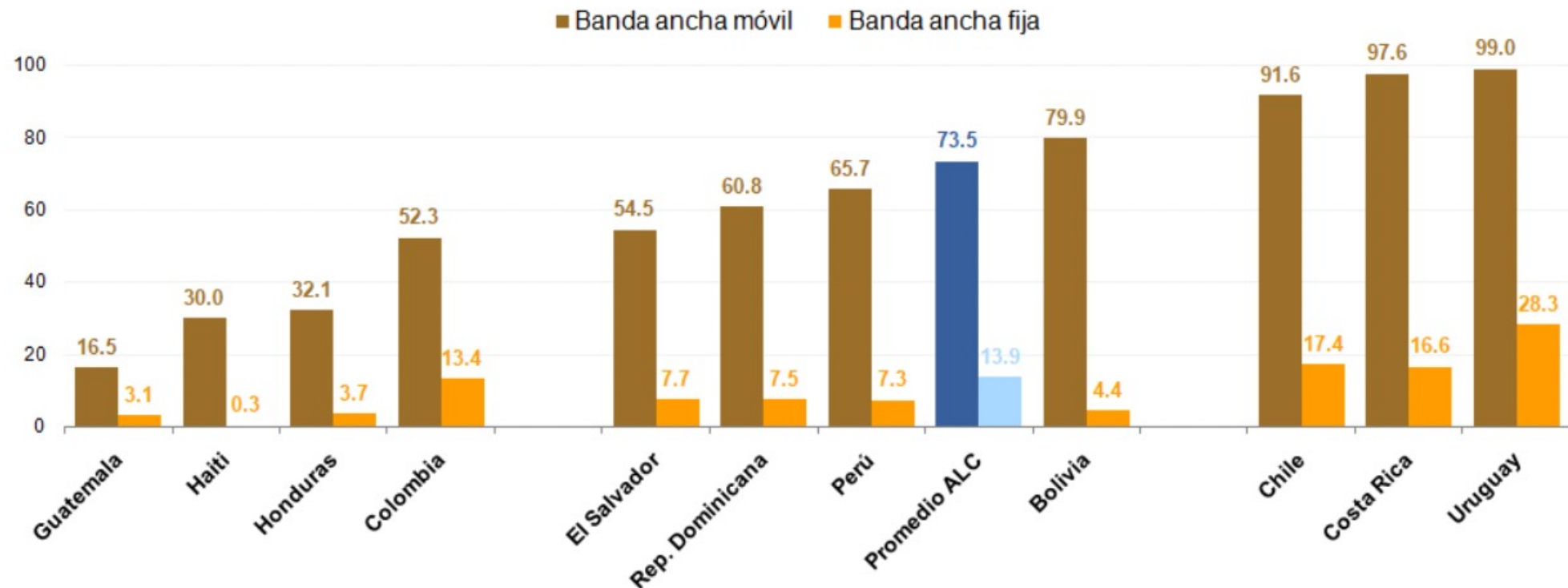
**Gráfico 2.1.** Usuarios de Internet en países seleccionados de América Latina y el Caribe, 2010 y 2018 o más reciente



**Fuente:** adaptado de OCDE et al. (2021), "Usuarios de Internet en países seleccionados de América Latina y el Caribe, 2010 y 2018 (o más reciente)", in Perspectivas económicas de América Latina 2020: Transformación digital para una mejor reconstrucción, OECD Publishing, Paris, <https://doi.org/10.1787/51e1bdd0-es> (consultado el 21 de agosto de 2020).

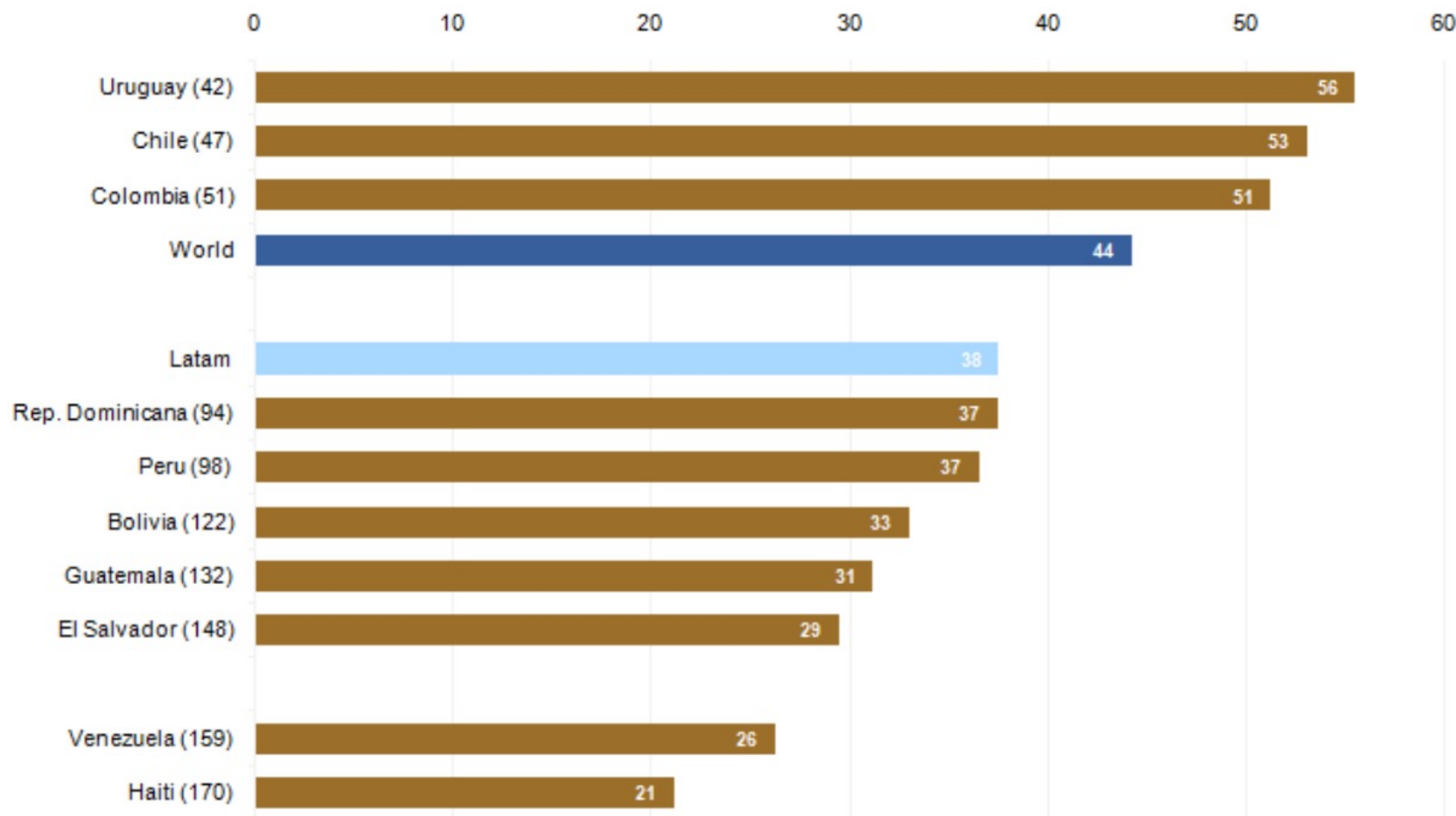
# LAC countries vary quite a bit in their level of digitalization and readiness...

**Gráfico 2.2.** Penetración de banda ancha móvil y fija en países seleccionados de América Latina y el Caribe, 2018 o más reciente, abonos activos por cada 100 habitantes



# Some LAC countries are more advanced

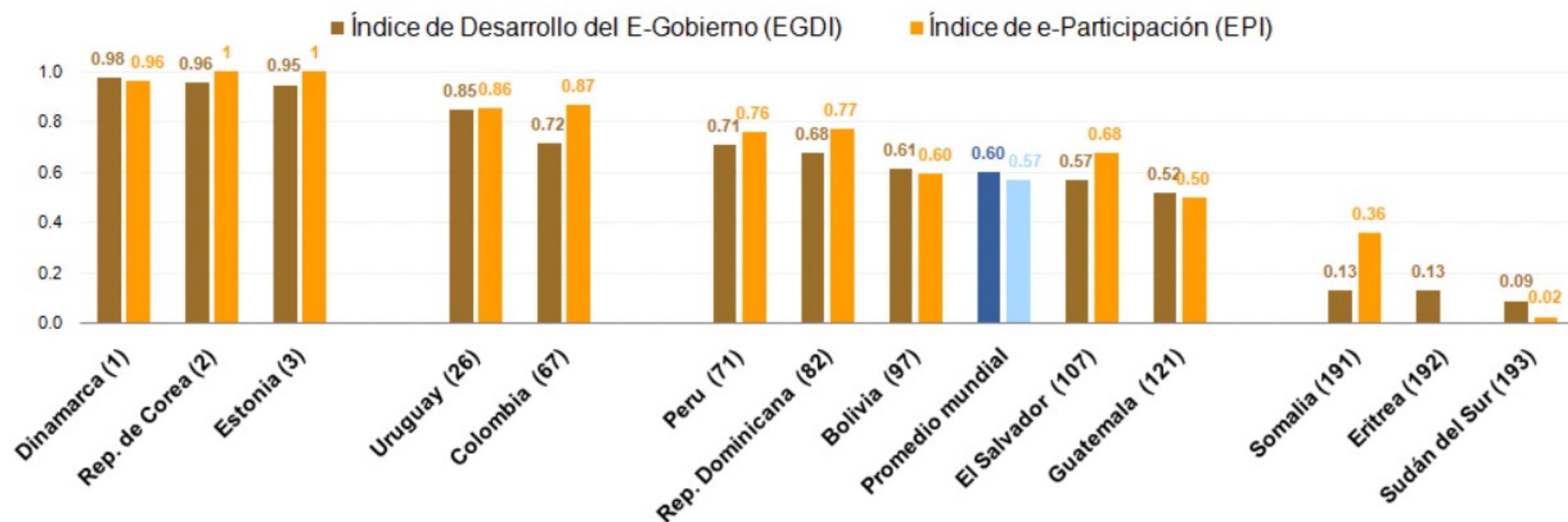
**Gráfico 2.7.** Government AI Readiness Index (2020) (países seleccionados)



**Fuente:** elaboración propia en base a datos del Índice de preparación del gobierno para la inteligencia artificial, 2020

**Nota:** País (Ranking AI readiness)

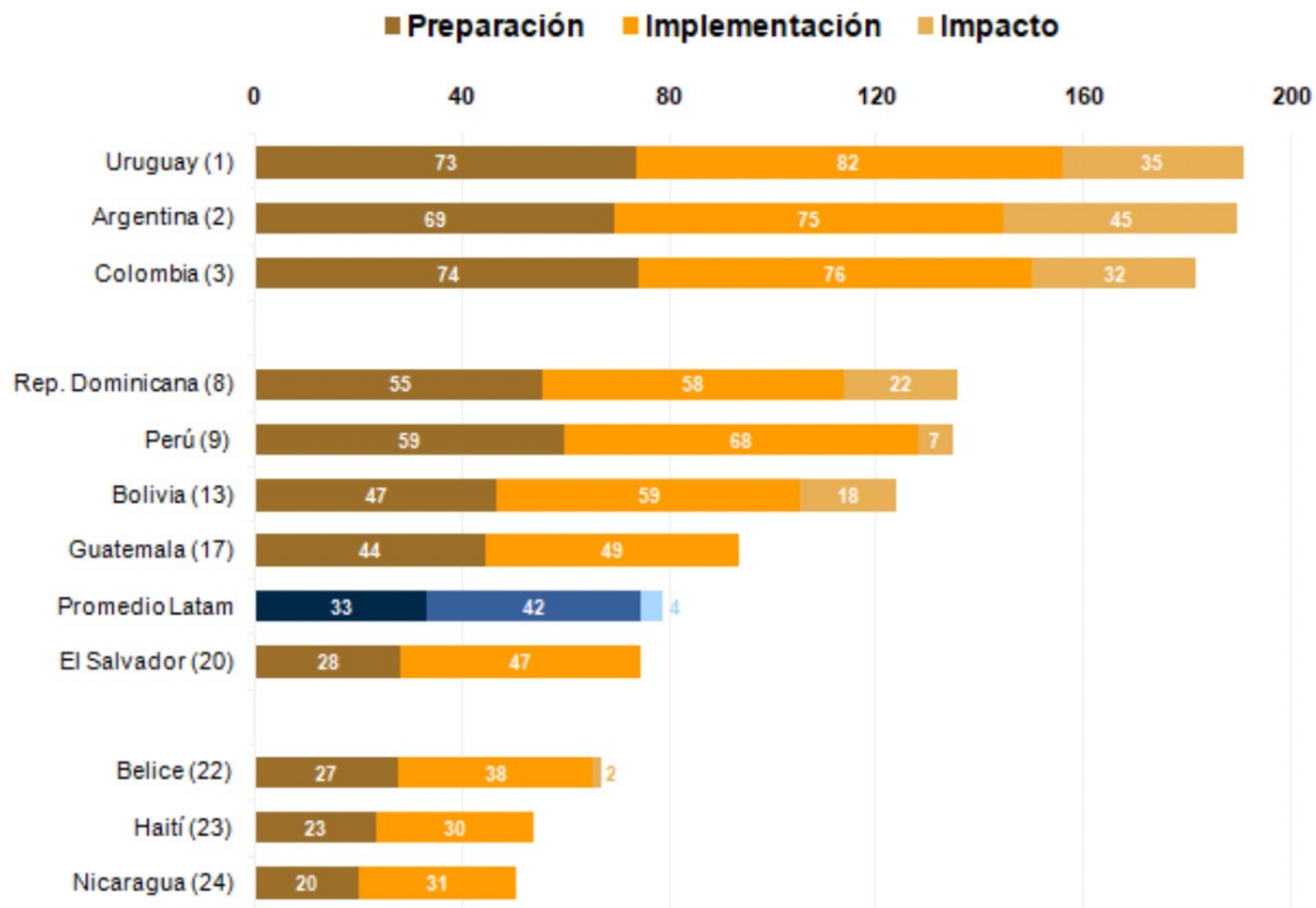
**Gráfico 2.4.** Índice de Desarrollo del E-Gobierno (2020) (países seleccionados)



Fuente: elaboración propia en base a datos La Encuesta de Gobierno Electrónico 2020

Nota: País (Ranking EGD)

**Gráfico 2.6.** Barómetro de Datos Abiertos América Latina y el Caribe (2020) (países seleccionados)

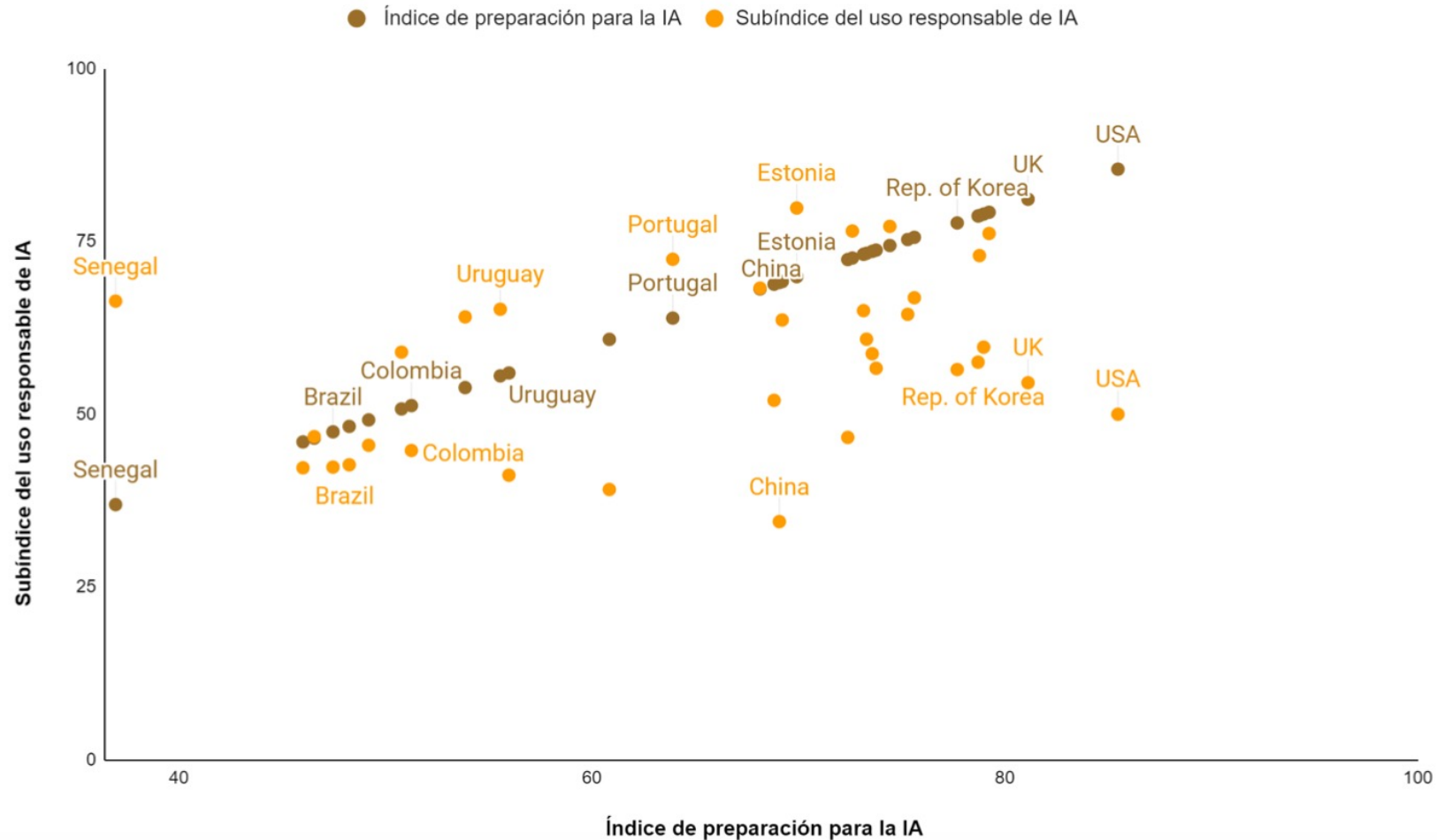


**Fuente:** elaboración propia en base a datos del Barómetro de Datos Abiertos América Latina y el Caribe, 2020


























**Nota:** País (Ranking ODB).

# But even they are somewhat lagging behind

**Gráfico 1.1.** Comparación del Índice de preparación del gobierno para la inteligencia artificial y el subíndice del uso responsable de la inteligencia artificial (2020)



# Different countries have (or don't have) different policies

	 Bolivia	 El Salvador	 Guatemala	 Perú	 República Dominicana
Política Nacional Digital					
Política Nacional de Datos Abiertos					
Política Nacional de Gobierno Electrónico					
Política Nacional de Inteligencia Artificial					

**Figura 2.4.** Principales instituciones en las estrategias de big data y digitalización - países foco



**Nota:** Selección de instituciones que juegan un papel protagónico en el desarrollo de la transformación digital y políticas de datos a nivel nacional.

**Fuente:** Elaboración propia.

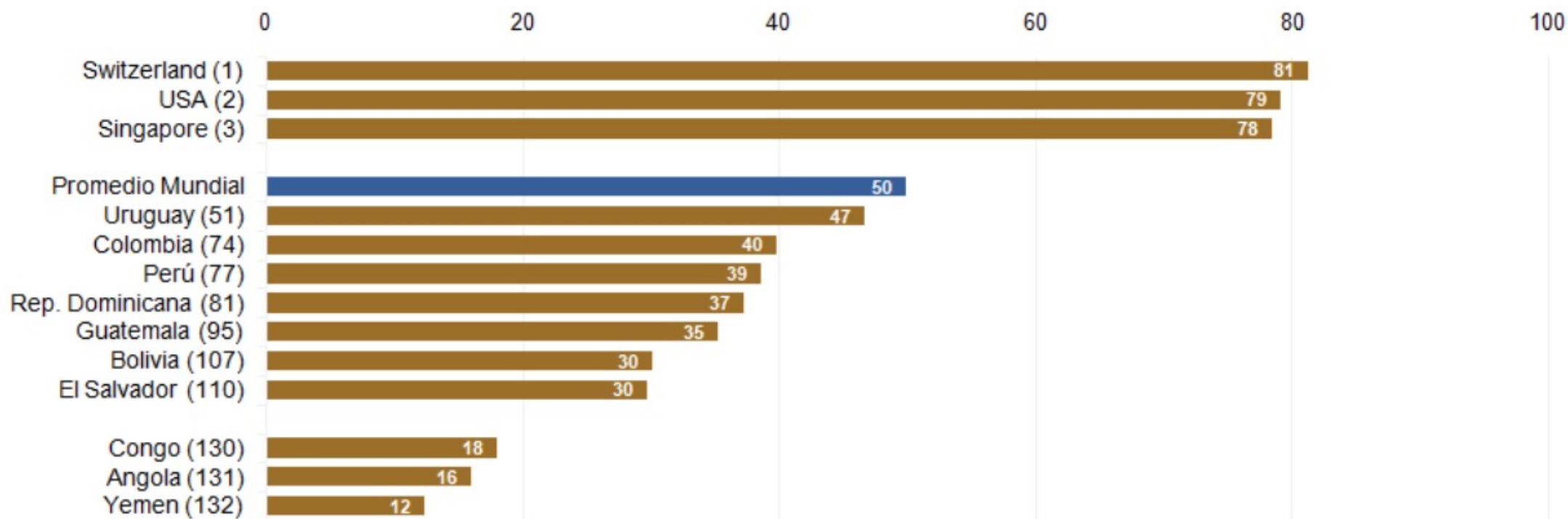
**Figura 2.1.** Intensidad de las dimensiones digitales en los planes nacionales de desarrollo, por trampa del desarrollo, países seleccionados de América Latina y el Caribe (2019)

País	Total	Productividad	Institucional	Vulnerabilidad social	Ambiental
Bolivia					
Brasil					
Colombia					
República Dominicana					
El Salvador					
Guatemala					
Perú					
Uruguay					

**Fuente:** Adaptado de Perspectivas económicas de América Latina 2020, OECD 2019 **Nota:** Un color más oscuro indica una mayor intensidad de la transformación digital. Para configurar la tabla, se vinculó cada política de los planes nacionales de desarrollo con una 'trampa del desarrollo' y, posteriormente, se calculó la frecuencia relativa de las palabras "computacional", "digital", "digitalización", "electrónico", "informática", "inteligente", "Internet", "online", "tecnología", "tecnológico", "virtual" y todos sus derivados con respecto a cada trampa.

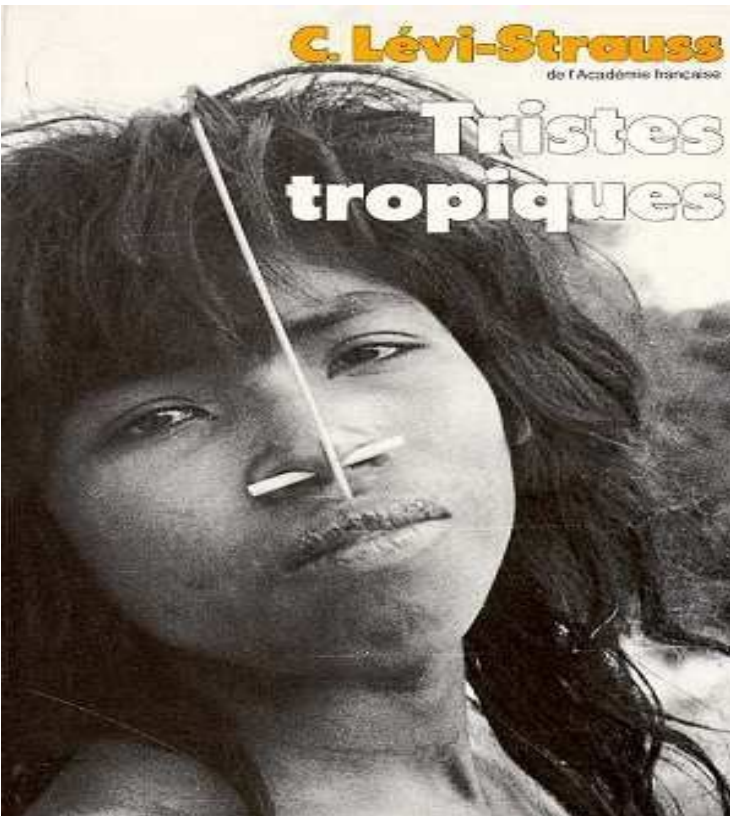
# Human capacities are critical, and overall missing.....

**Gráfico 3.1.** Índice de Competitividad del Talento Global (Informe 2020) - Puntuación GTCI



**Fuente:** Elaboración propia en base a INSEAD (2020): The Global Talent Competitiveness Index 2020: Global Talent in the Age of Artificial Intelligence, Fontainebleau, France. **Nota:** valor entre paréntesis denota ranking mundial.

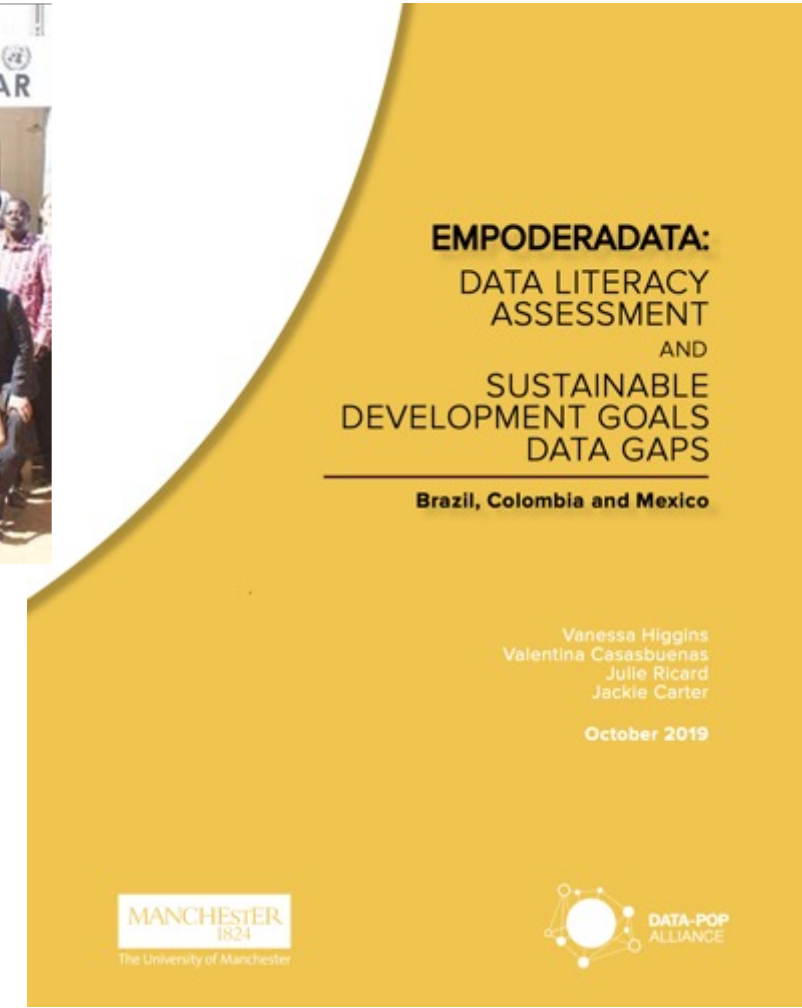
# Keys: “data literacy”, data strategies, and “rational compassion”. *Data as 21<sup>st</sup> century global language*



## Building Literacy for the Data Generation

December 18, 2015

*A unique opportunity exists to develop data literacy education for children born into a world shaped by big data.*





# Blockchain and its application to collective challenges

Although it has most commonly been associated with cryptocurrency, since its release in 2008 with the white paper “[Bitcoin: A Peer-to-Peer Electronic Cash System](#)”, the blockchain system has been always praised for its potential to transform various sectors. Namely, blockchain can be used to address [environmental challenges](#), enable [e-voting](#), expand [digital mobile ticketing](#), facilitate [health care service](#) and even contribute to achieving the [Sustainable Development Goals](#) (SDGs). One of the biggest appeals of this system is its intrinsic characteristics of transparency. According to [Kazuhiro Gomi](#) (CEO of [NTT Research](#) and leading researcher in physics, informatics, cryptography and information security) the fact that [blockchain technology](#) automatically includes a public record of any data transactions that have been conducted, eliminates the possibility of manipulating the system without other users noticing and being alerted. This is precisely what makes blockchain so appealing for other sectors to adapt into their needs of privacy and security.

INNOVATION

# How the Blockchain Brings Social Benefits to Emerging Economies

Nov 28, 2018

📍 Africa, Global Focus, India, North America



Developing countries such as India, Kenya and others in East Africa are discovering an increasing array of applications for blockchain, the decentralized ledger technology that promises a secure, peer-to-peer mechanism for verifying information. Blockchain is finding innovative uses in banking and financial services, supply chains, agriculture and in managing land ownership records (land titling) in those countries, according to panelists who spoke at the Wharton India Economic Forum held recently in Philadelphia.

However, many laws in both developing and developed countries have not kept pace with digital advancements, and they continue to require paper-based documentation, preventing participants from taking full advantage of the technology, they said. Although a decade has passed since the blockchain's invention, its technology is still evolving and being tested.



Supports K@W's  
Innovation Content

# **Key Recommendations**

- 1. Think and act with a system's / ecosystem's approach; it is not just about data and tech**
- 2. In the region, some countries can serve as examples of what to do (and what not to do) and partners – collaborate, exchange!**
- 3. Using the 3Cs or 4Cs framework can help identify and fix strengths and gaps**
  - 1. Crumbs: facilitate the use and sharing of relevant data**
  - 2. Capacities: invest in infrastructure and human capacities**
  - 3. Communities: develop partnerships and enabling regulations**
  - 4. Culture! address cultural requirements and resistance**

# We need new technological, governance, and cultural standards for future human generations to be “Human AI” learning societies, in LatAm and globally

NEWS FEATURE • 29 MAY 2019

## Can tracking people through phone-call data improve lives?

Researchers have analysed anonymized phone records of tens of millions of people in low-income countries. Critics question whether the benefits outweigh the risks.

Amy Maxmen

is becoming harder to sustain in villages.” Global funding for malaria has plateaued in the past few years, she points out — and with it, progress.

The same practical argument could be made against research on parasite genetics. But Nyunt says that call-record analyses trouble her more, because people haven’t consented to take part.

### DATA FOR DEVELOPMENT

In 2012, the mobile-phone company Orange, together with data scientists at the UN and several universities, held a ‘Data for Development’ challenge to encourage researchers to explore positive uses for call-detail records. Phone companies mostly analyse the records to boost their businesses, says Robert Kirkpatrick, director of UN Global Pulse, an initiative to harness big data. “We wanted to show how it could be used for the public good,” he says.

Orange let scientists analyse anonymized call records from customers in Côte d’Ivoire. In one project, researchers found that brief calls surged before small violent events in Côte d’Ivoire, and suggested that future analyses could help officials to predict danger and thus intervene — but that idea hasn’t been taken up.

**“NOW IS THE TIME TO PUT IN PLACE STANDARDS TO DO THIS SAFELY, AT SCALE AND ETHICALLY.”**

erlands, defends the project’s worth. Anyone who might want to harm any of the 3.6 million Syrian refugees in Turkey already knows their neighbourhoods, he argues. But call-record intelligence might help policymakers by giving them quantitative information about refugee movements. And an ethics committee vetted the results: when research indicated refugees were working at a location illegally, for example, the committee told them not to publish the finding.

Responding to the charge that such data challenges have not helped people, Kirkpatrick says exploration was a necessary first step. The next phase in call-records research, he says, should be cost–benefit analyses that look at the investment needed to conduct a study, roll out an intervention and appraise the advantages for communities.

### SECURITY AND CONSENT

In the meantime, exploratory studies continue. But Deaton and others would like to see

ik off us,” Rivers explains.

Letouzé, de Montjoye and their colleagues are piloting a system called Open Algorithms (PAL) in Senegal and Colombia. As well as running analyses on phone-company servers, their model includes a committee that vets and answers researchers’ questions so that the data analysed are less specific. For instance, if aid workers want to know how many people leave Senegal’s capital city Dakar each week, the committee can decide that records should be aggregated by day, rather than by hour. This reduces the number of extra, unapproved questions that

the results can answer. “It’s not a perfect system,” de Montjoye says, “but we are trying to find a way to mitigate risks, while making sure data can be used for good.”

Since last year, groups including Flowminder and phone companies that are headquartered in Europe must comply with the European Union’s general data-protection regulation. Although anonymized and aggregated data seem to be exempt, Letouzé thinks that the law signals a trend towards privacy, and suggests that data scientists should consider how they might incorporate consent into their studies. OPAL is planning to send subscribers a text message asking if they want to opt out, which causes Letouzé some concern. “There are studies showing that when you give people an option, you lose about half,” he says. He’d like to change that by convincing people of the worth of their studies, and by giving them assurances about data security.

### UNINTENDED CONSEQUENCES

Advocates for data security and human rights say that, although technical changes are welcome, more careful risk assessments are required, because records don’t need to be linked to names. “With a few lines of





**DATA-POP**  
ALLIANCE



**MIT**  
Connection  
Science



**Universitat**  
**Pompeu Fabra**  
*Barcelona*

**Gracias!**

[@eletouze@datapopalliance.org](mailto:eletouze@datapopalliance.org)  
[@mit.edu](mailto:)